

To the Honorable Council City of Norfolk, Virginia

July 19, 2016

From:

George M. Homewood, FAICP, CFM, Planning Director

Subject:

Change of Zoning from I-1 (Limited Industrial) to C-2 (Corridor Commercial) and PCO-21st Street (21st Street Pedestrian Commercial Overlay) and for a Special Exception for

Mixed Uses (residential unit above) at 925 W. 21st Street - Henriette Quenza

Reviewed:

Ronald H. Williams, Jr., Deputy City Manager

Ward/Superward: 2/6

Approved:

Waren Dom

Item Number:

PH-6

Marcus D. Jones, City Manager

- I. <u>Staff Recommendation:</u> Approval.
- II. Commission Action: By a vote of 5 to 0, the Planning Commission recommends Approval.
- III. Requests: Change of Zoning from I-1 to C-2 and PCO-21st Street and for a Special Exception for Mixed Uses (residential unit above).
- IV. Applicant: Henriette Quenza

V. Description:

- The site is located at the south side of W. 21st Street across from the Ghent Station shopping center within the Ghent Business District.
- The applicant proposes to rezone the industrial property, which is the last remaining industrially-zoned property along the 900 block of W. 21st Street.
- The rezoning and special exception requests are also in keeping with the recent revitalization to the 900 block of W. 21st Street, which includes a transition from light industrial uses to commercial, office and mixed-uses.

VI. Historic Resources Impacts

- The building is not located within a federal, state, or local historic district.
 - Since the building on the site is at least 50 years old, it could potentially meet the criteria for designation as a federal, state or local historic resource under the Department of Historic Resources guidelines.

VII. Public Schools Impacts

This site is located in the Taylor Elementary School, Blair Middle School and Maury High School Attendance Zones.

Staff point of contact: Matthew Simons at 664-4750, matthew.simons@norfolk.gov

Attachments:

- Proponents and Opponents
- Staff Report to CPC dated June 23, 2016 with attachments
- Ordinances



Planning Commission Public Hearing: June 23, 2016

Executive Secretary: George M. Homewood, FAICP, CFM

Planner: Matthew Simons, AICP, CZA, CFM

Staff Report	Item No.: 5				
Address	925 W. 21st Street				
Applicant	Henriette M. Quenza				
Requests	Rezoning	From I-1 (Limited Industrial) to C-2 (Corridor Commercial) and PCO-21 st Street (21 st Street Pedestrian Commercial Overlay)			
	Special Exception	Mixed-Uses (residential unit above)			
Property Owner	Henriette M. Quenza				
	Site/Building Area	7,328 sq. ft./7,485 sq. ft.			
	Zoning	I-1 (Limited Industrial)			
Site Characteristics	Neighborhood	Ghent			
	Character District	Traditional			
Surrounding Area	North	C-2 & PCO-21 st Street: Bon Secours office and Ghent Station; The Fresh Market, retail sho			
	East	C-2 & PCO-21 st Street: Retail and offices; Mermaid Factory, Table Seven, Streats			
	South	R-11 (Moderate Density Multi-Family): single family homes			
	West	C-2 & PCO-21 st Street: Retails shops under construction			



A. Summary of Request

- The site is located at the south side of W. 21st Street across from the Ghent Station shopping center within the Ghent Business District.
- The applicant proposes to rezone the industrial property, which is the last remaining industrially-zoned property along the 900 block of W. 21st Street.

B. Plan Consistency

Change of Zoning

The proposed change of zoning is consistent with *plaNorfolk2030*, which designates this site as commercial.

Special Exception

The proposed special exception is consistent with *plaNorfolk2030*, which designates this site as commercial.

C. Zoning Analysis

i. General

- The site is currently zoned I-1 and the building has historically contained a warehouse for HMZ, a wholesaler of lighters, with a dwelling unit located on the second floor.
- The dwelling unit has gone through periods of vacancy in the past and it is no longer grandfathered since mixed-uses are not permitted in the I-1 district.
 - In order to allow the residential dwelling unit to be legally occupied, the site must be rezoned to a district that permits mixed-uses and a special exception must be granted.
- The rezoning and special exception requests are also in keeping with the recent revitalization to the 900 block of W. 21st Street, which includes a transition from light industrial uses to commercial, office and mixed-uses.
 - The front portion of the building has recently been converted into a retail and office space.
- The building currently meets of the development standards for the PCO-21st Street district.
- The site is surrounded by a mix of commercial, office and residential uses nearby.

ii. Parking

- The site is located in the Traditional Character District.
- The proposed request proposes no increase in occupancy or building floor area and no additional parking impacts are anticipated.

ii. Flood Zone

The property is located in the X Flood Zone, which is a low risk flood zone.

D. Transportation Impacts

- No new trips are forecast related to the proposed rezoning and special exception since the existing office, commercial and residential uses on site will continue.
- W. 21st Street adjacent to the site is not identified as a severely congested corridor in either the AM or PM peak hours in the current update to regional Hampton Roads Congestion Management analysis.
- The site is near transit service with Hampton Roads Transit bus route 4 (Church) operating near the site.
- W. 21st Street adjacent to the site is not an identified priority corridor in the City of Norfolk Bicycle and Pedestrian Strategic Plan

E. Historic Resources Impacts

- The building is not located within a federal, state, or local historic district.
 - Since the building on the site is at least 50 years old, it could potentially meet the criteria for designation as a federal, state or local historic resource under the Department of Historic Resources guidelines.

F. Public Schools Impacts

The site is located in the Taylor Elementary School, Blair Middle School and Maury High School Attendance Zones.

G. Environmental Impacts

- The applicant has agreed to make landscaping improvements to the site to bring the site closer to conformance with the landscaping and buffering requirements in the Zoning Ordinance.
 - Landscaping will be installed and maintained in the front yard between the building and the sidewalk.
- The new landscaping will also reduce the imperviousness of the site, which will reduce stormwater runoff.

H. Impact on Surrounding Area/Site

Granting the requests should not have a negative impact on the surrounding area, indeed, the proposal is entirely in character with the rest of W. 21st Street.

I. Payment of Taxes

The owner of the property is current on all real estate taxes.

J. Civic League

- Letters were sent to the Ghent Neighborhood League and Ghent Business Association on May 11.
- A letter of support was received from the Ghent Neighborhood League on June 24.

K. Communication Outreach/Notification

- Legal notice was posted on the property on May 17.
- Letters were mailed to all property owners within 300 feet of the property on June 9.
- Legal notification was placed in The Virginian-Pilot on June 9 and June 16

L. Recommendation

Staff recommends that the rezoning and special exception request be **approved** subject to the special exception conditions shown below:

- (a) Landscaping on the site shall installed and maintained in accordance with the attached landscape plan prepared by Robyn Thomas Architecture, dated June 8, 2016, attached hereto and marked as "Exhibit A," subject to any revisions as may be requested by the applicant and subsequently approved by the City's Department of Recreation Parks and Open Space.
- (b) Not more than one (1) residential dwelling unit shall be located on the property.

Attachments:

Location map
Zoning map
Applications

Notice to the Ghent Neighborhood League and Ghent Business Association Letter of support – Ghent Neighborhood League

Proponents and Opponents

Proponents

Mike Ziegenfuss – Applicant 925 W. 21st Street Norfolk, VA 23517

Robyn Thomas – Representative 913 W. 21st Street Norfolk, VA 23517

Opponents

None

06/23/2016 lds

Form and Correctness Approved

By Office of the City Attorney

Contents Approved: M.-S.

DEPT.

NORFOLK, VIRGINIA

ORDINANCE No.

AN ORDINANCE TO REZONE PROPERTY LOCATED AT 925 WEST $21^{\rm ST}$ STREET FROM I-1 (LIMITED INDUSTRIAL) TO C-2 (CORRIDOR COMMERCIAL) DISTRICT AND PCO- $21^{\rm ST}$ STREET (PEDESTRIAN COMMERCIAL OVERLAY - 21ST STREET) OVERLAY DISTRICT).

BE IT ORDAINED by the Council of the City of Norfolk:

Section 1:- That the property located at 925 West 21st Street is hereby rezoned from I-1 (Limited Industrial) district to C-2 (Corridor Commercial) district and PCO-21st Street (Pedestrian Commercial Overlay - 21st Street) overlay district. The property which is the subject of this rezoning is more fully described as follows:

Property fronts 75 feet, more or less, along the southern line of West $21^{\rm st}$ Street beginning 1,450 feet, more or less, from the western line of Core Avenue and extending westwardly; premises numbered 925 West $21^{\rm st}$ Street.

Section 2:- That the official Zoning Map for the City of Norfolk is hereby amended and reordained so as to reflect this rezoning.

Section 3:- The Council hereby finds that this zoning amendment is required by public necessity, convenience, general welfare, or good zoning practice.

Section 4:- That this ordinance shall be in effect from the date of its adoption.

06/23/2016 lds

Form and Correctness Approved:

By Office of the City Attorney

Contents Approved: M.A.

DEPT.

NORFOLK, VIRGINIA

ORDINANCE No.

AN ORDINANCE GRANTING A SPECIAL EXCEPTION TO PERMIT MIXED USES ON PROPERTY LOCATED AT 925 WEST $21^{\rm ST}$ STREET.

BE IT ORDAINED by the Council of the City of Norfolk:

Section 1:- That a Special Exception is hereby granted to permit mixed uses on property located 925 West 21st Street. The property which is the subject of this Special Exception is more fully described as follows:

Property fronts 75 feet, more or less, along the southern line of West 21st Street beginning 1,450 feet, more or less, from the western line of Core Avenue and extending westwardly; premises numbered 925 West 21st Street.

Section 2:- That the Special Exception granted hereby shall be subject to the following conditions:

- (a) Landscaping on the site shall installed and maintained in accordance with the attached landscape plan prepared by Robyn Thomas Architecture, dated June 8, 2016, attached hereto and marked as "Exhibit A," subject to any revisions that may be requested by the applicant and approved by the City's Department of Recreation Parks and Open Space.
- (b) Not more than one (1) residential dwelling unit shall be located on the property

Section 3:- That the City Council hereby determines that the Special Exception granted herein complies with each of the requirements of § 25-7 of the Zoning Ordinance of the City of Norfolk, 1992 (as amended), namely that:

(a) The proposed use and development will be in harmony

with the objectives and policies of the adopted general plan and with the general and specific purposes for which this ordinance was enacted and for which the regulations of the district in question were established;

- (b) The proposed use and development will not substantially diminish or impair the value of the property within the neighborhood in which it is located;
- (c) The proposed use and development will not have an adverse effect upon the character of the area or the public health, safety and general welfare. Conditions may be applied to the proposed use and development, as specified in section 25-8 below, to mitigate potential adverse impacts;
- (d) use and development will The proposed constructed, arranged and operated so as not to interfere with the use and development of accordance neighboring in property with the applicable district regulations;
- (e) The proposed use and development will be served adequately by essential public facilities and services such as streets, public utilities, drainage structures, police and fire protection, refuse disposal, parks, libraries, and schools;
- (f) The proposed use and development will not cause undue traffic congestion nor draw significant amounts of traffic through residential streets;
- (g) The proposed use and development will not result in the destruction, loss or damage of natural, scenic or historic features of significant importance;
- (h) The proposed use and development will not cause substantial air, water, soil or noise pollution or other types of pollution which cannot be mitigated;
- (i) The proposed use and development will not cause a negative cumulative effect, when its effect is considered in conjunction with the cumulative effect of various special exception uses of all types on the immediate neighborhood and the effect

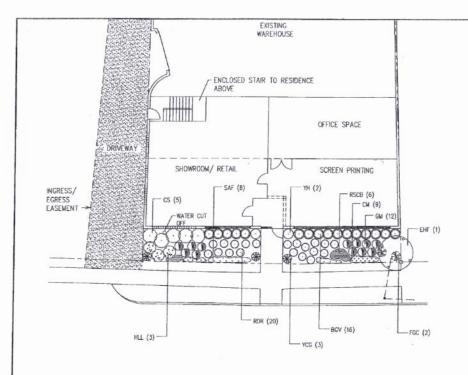
of the proposed type of special exception use on the city as a whole;

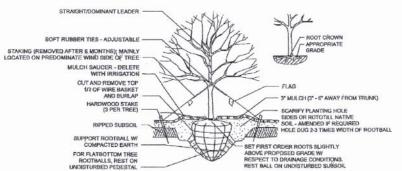
- (j) The proposed use and development complies with all additional standards imposed on it by the particular provisions of the ordinance authorizing such use; and
- (k) No application for a special exception shall be recommended or granted until any and all delinquent real estate taxes owed to the City of Norfolk on the subject property have been paid.

Section 4:- That this ordinance shall be in effect from the date of its adoption.

ATTACHMENT: Exhibit A (1 page)

EXHIBIT A









PLAN STREET

LANDSCAPE

ST

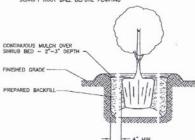
21

5 92 NORFOLK,

TREE PLANTING DETAIL

NOTE: ALL TREES TO BE PLANTED SLIGHTLY HIGHER THAN ORIGINAL GRADE

SCARIFY ROOT BALL BEFORE PLANTING



CONTAINER SHRUB DETAIL

GENERAL NOTES:

- CONTRACTOR SHALL CONTACT MISS UTILITY (1-800-552-7001) PRIOR TO THE COMMENCEMENT OF WORK.
- 2. CONTRACTOR SHALL VERIFY PLANT COUNTS. IF THERE ARE ANY DISCREPANCIES BETWEEN THE PLAN AND PLANT SCHEDULE, THE PLAN SHALL GOVERN.
- ALL PLANT MATERIALS SHALL CONFORM TO THE LANDSCAPE SPECIFICATIONS SET FORTH IN THE AMERICAN STANDARDS FOR NURSERY STOCK PUBLISHED BY THE AMERICAN ASSOCIATION OF NURSERYMEN.
- MULCH SHALL BE APPLIED AT A CONSITENT DEPTH OF, AT MINIMUM, TWO (2) INCHES. MULCH SHALL NOT TOUCH TRUNKS OR STEMS OF PLANT MATERIALS.

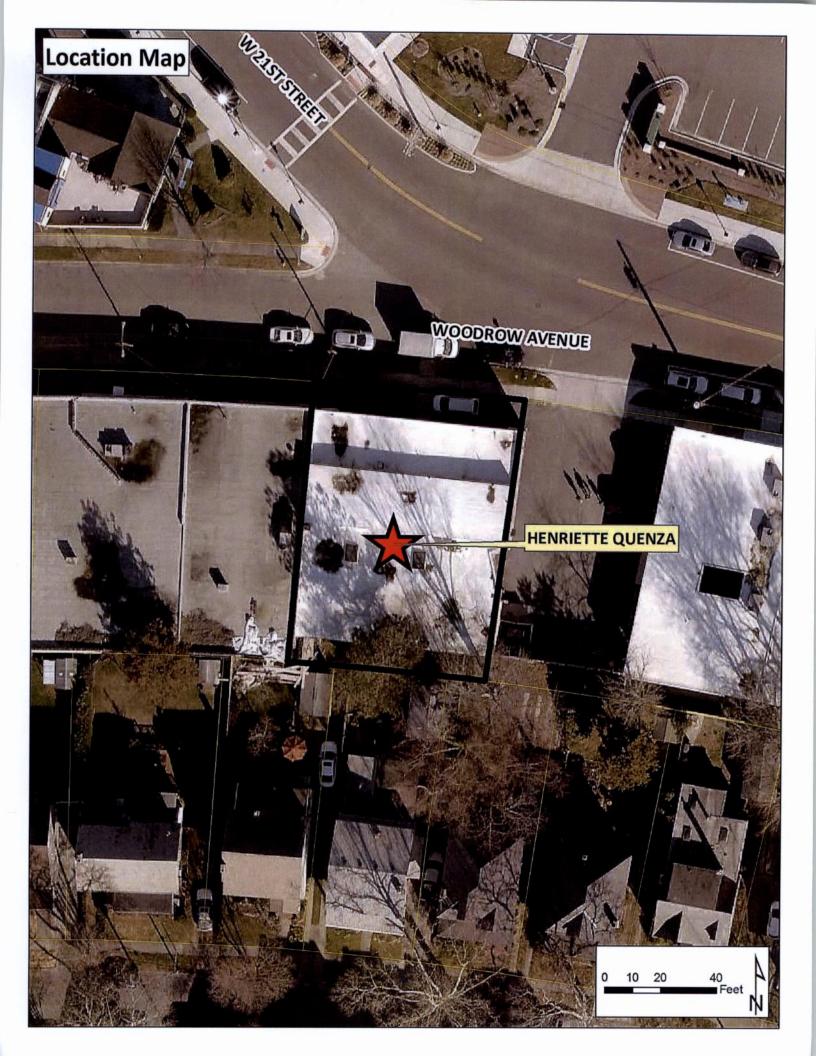
REVISIONS

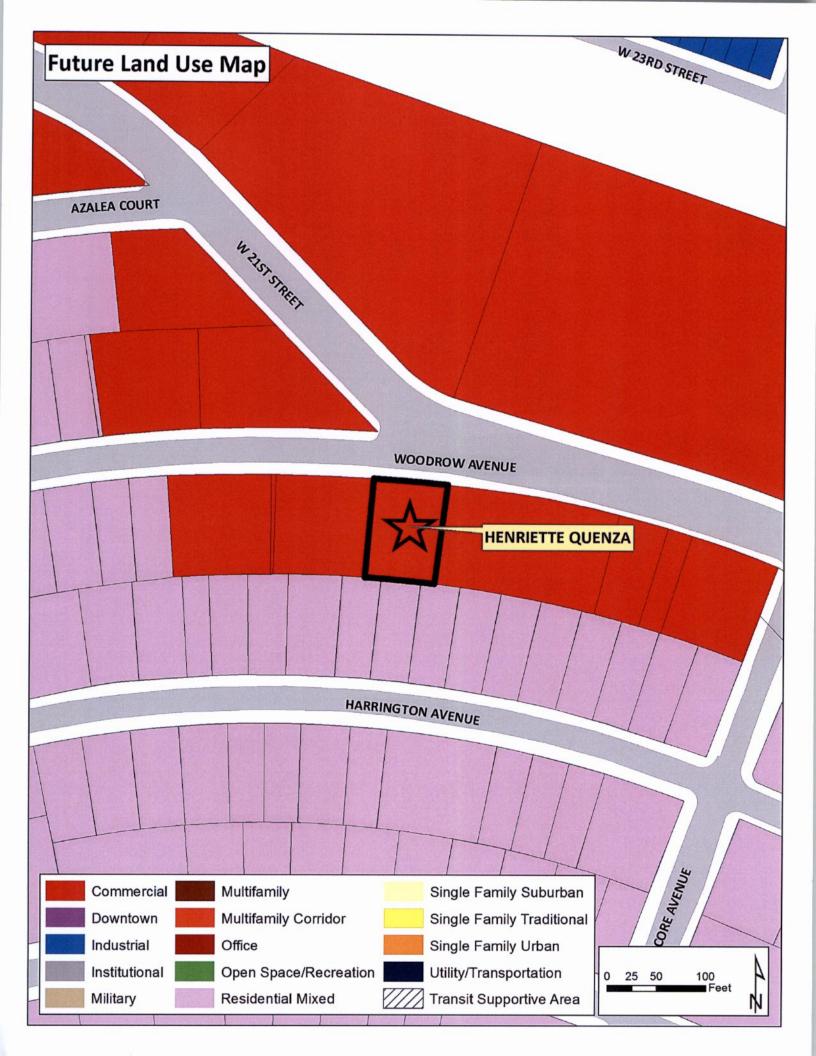
△ DATE COMMENTS A SAME REWIND & KNOW PLANS

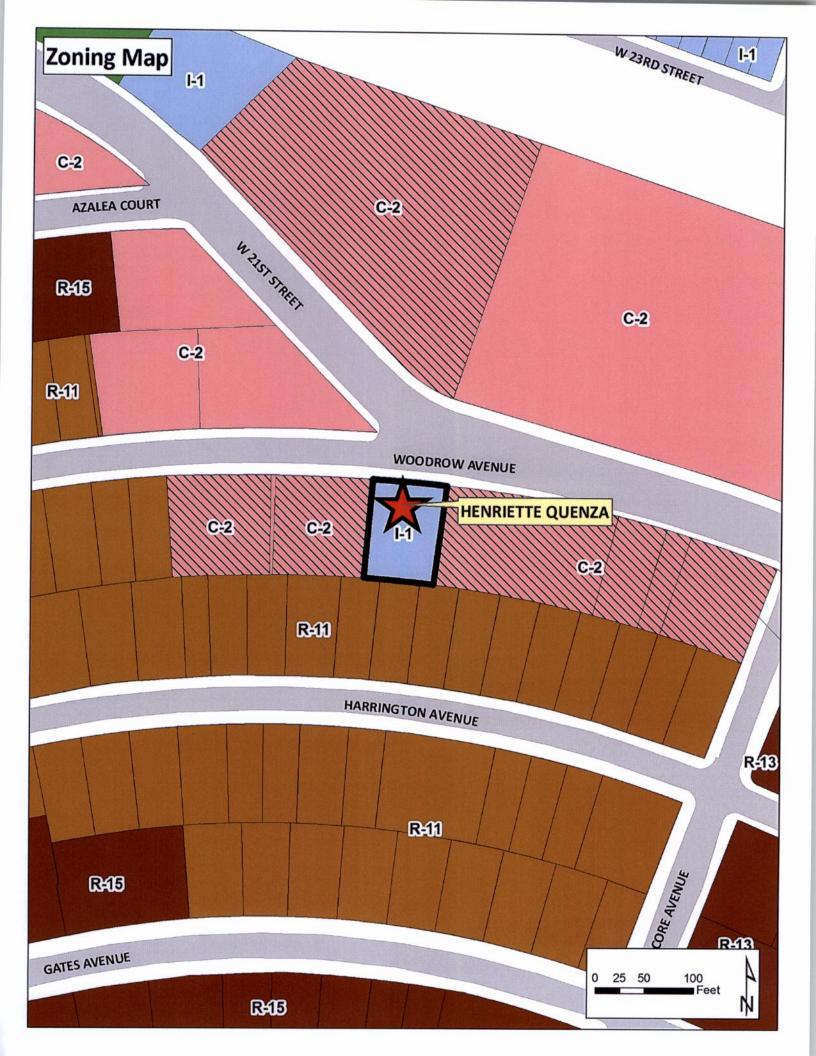
COMM NO.

DRAWN K.T.D. CHECKED H.L.T. SCALE: 1/8"=1"-0"

	I	PLANTING SCHED	ULE		
Key	Botanical Name	Common Name	QTY	Size	Notes
BGV	Buxus x. 'Green Velvet'	Green Velvet Boxwood	16	18"	
HLL	Hydrangea paniculata 'Little Lime'	Little Lime Hydrangea	3	18"	
EHF	Carpinus betulus 'Fastigiata'	Columnar European Hornbeam	1	2" Cal, 8-10'	
YH	Taxus x. medie "Hicksii"	Hicks Yew	2	18"	
GM	Muhlenbergia capillaris	Muhly Grass	12		
SAF	Sedum x. 'Autumn Fire'	Autumn Fire Stonecrop	8		
CM	Coreopsis verticillata 'Moonbeam'	Moonbeam Coreopsis	9		
RSCB	Perovskia atriplicfolia 'Crazy Blue'	Crazy Blue Russian Sage	8		
CS	Camellia sasanqua 'Shi-Shi Gashira'	Shi-Shi Gashira Camellia	5	18"	
YCG	Yucca filamentosa "Color Guard"	Color Guard Yucca	3	18"	
RDR	Rosa x. 'Meigalpio'	Drift Red Rose	20	18"	
FGC	Pennisetum alopecuroides 'Cassian'	Cassian Fountain Grass	2		









APPLICATION CHANGE OF ZONING

Date of application: 42716.
Change of Zoning
DESCRIPTION OF PROPERTY To: C-2 Zoning CONDITIONAL USE W. PCO. DISPLICT.
DESCRIPTION OF PROPERTY W. PCO. DISTRUCT
Property location: (Street Number) 925 (Street Name) W. 21st STUSE)
Existing Use of Property: OFFICE/SALES WITH RESIDENTIAL O
Current Building Square Footage 75005F
Proposed Use NO CHANGE IN USE
Proposed Building Square Footage
Trade Name of Business (If applicable)
APPLICANT (If applicant is a LLC or a Corp./Inc., include name of official representative and/or all partners)
1. Name of applicant: (Last) QUENZA (First) HENRIETTE (MI) M
Mailing address of applicant (Street/P.O. Box): 925 WZ1 STR.
(City) NORFOLK (State) VA (Zip Code) 23517
Daytime telephone number of applicant (157 537-7979 Fax (75)7 623-4103
E-mail address of applicant: MIKE @ HMZINC • COM

DEPARTMENT OF CITY PLANNING

Application Rezoning Page 2

AUTHORIZED AGENT (if applicable) (If agent is a LLC or a Corp./Inc., include name of official representative and/or all partners)
2. Name of applicant: (Last) Homas (First) ROBIN (MI)
Mailing address of applicant (Street/P.O. Box): 913 w Zst St Suite C
(City) Norfolk (State) VA (Zip Code) 23517
Daytime telephone number of applicant (16) - 343-9567 Fax ()
E-mail address of applicant: rthomas @ robynthomasarchitect.com
PROPERTY OWNER If property owner is a LLC or a Corp./Inc., include name of official representative and/or all partners)
3. Name of property owner: (Last) THEE (First) HENRIETTE (MI) M
Mailing address of property owner (Street/P.O. box): 975 w21 578.
(City) NORFOLK (State) VA (Zip Code) 235/7
Daytime telephone number of owner (757) 537-7979 email: MIKECHMZINC, com
CIVIC LEAGUE INFORMATION
Civic League contact: Emily BIRICNOS GAS GNL
Date(s) contacted: Too ENRIGHT GBA.
Ward/Super Ward information:

DEPARTMENT OF CITY PLANNING

Application Rezoning Page 3

REQUIRED ATTACHMENTS

✓ Required application fee, <u>\$705.00</u> (if check, make payable to the City of Norfolk).

Application fee includes a non-refundable \$5 technology surcharge.

- If accompanied with a necessary map amendment to the City's adopted general plan, *plaNorfolk2030*, an additional technology surcharge of **\$5** will be required.
- One 8½ x 14 inch or 11 x 17 inch copy of a physical survey, drawn to scale and showing site conditions and improvements (including portions of the right-of-way to the curb line):
 - Existing and proposed building structures
 - Driveways
 - Parking
 - Landscaping
 - Property lines (see attached example)
- ✓ One 8 ½ x 14 inch or 11 x 17 inch copy of a conceptual site plan drawn to scale and showing all proposed site improvements, landscaping, drive aisles and parking with dimensions, and proposed changes to parcel/property lines (including lease lines) if applicable.
- ✓ Written description and details of the operation of the business (i.e., # of employees, # of bays, reason for rezoning, etc...)

CERTIFICAT I hereby sub herein is true Print name:	ION: complete applies and accurate to the best A FINE (Property Owner)	cation and certify the information and certify the information of my knowledge: ASign:	
Print name:_	SAME (Applicant)	_Sign:	
ONLY NEEDED IF	APPLICABLE:		
Print name:_	(Authorized Agent Signature)	sign: Rost J Homas	14/27/16 (Date)

DEPARTMENT OF CITY PLANNING



Special Exception for: RESIDENTIAL USUIT IN C-Z ZONIAL
Date of application: 427/16
DESCRIPTION OF PROPERTY
Property location: (Street Number) 925 (Street Name) W. 2157 ST
Existing Use of Property OFFICE/SALES W/ RESIDENCE ABOVE
Current Building Square Footage 7500 SF
Proposed Use NO CHANGE OF USE
Proposed Square Footage NO CHAV45
Proposed Hours of Operation: NA
Weekday From To
Friday From To
Saturday From To
Sunday From To
Trade Name of Business (If applicable)

DEPARTMENT OF CITY PLANNING

APPLICANT (If applicant is a LLC or a Corp./Inc., include name of official representative and/or all partners) 1. Name of applicant: (Last) DUENZA (First) HENRIETTE Mailing address of applicant (Street/P.O. Box): 975 W 21 STR (City) NORFOLK (State) VA (Zip Code) 23517 Daytime telephone number of applicant (757 537-7979 Fax (757 6 2 3 - 410 3 E-mail address of applicant: MIKE @ HMZINC COM AUTHORIZED AGENT (if applicable) (If agent is a LLC or a Corp./Inc., include name of official representative and/or all partners) KOSTN HOMAS ARCHYSCTURE PC I HZMAS 2. Name of applicant: (Last) (First) Mailing address of applicant (Street/P.O. Box): 913 W ZIST ST SUITE C (State) VA (Zip Code) 23517 Daytime telephone number of applicant () 343-9567 Fax () E-mail address of applicant: Thomas @ robynthomasarchitect.com PROPERTY OWNER (If property owner is a LLC or a Corp./Inc., include name of official representative and/or all partners) 3. Name of property owner: (Last) QUENZA (First) HENRIETTE (MI) M Mailing address of property owner (Street/P.O. box): 925 W 21st street (State) IP (Zip Code) 23517 NORFOLK

Application

Page 2

Special Exception

DEPARTMENT OF CITY PLANNING

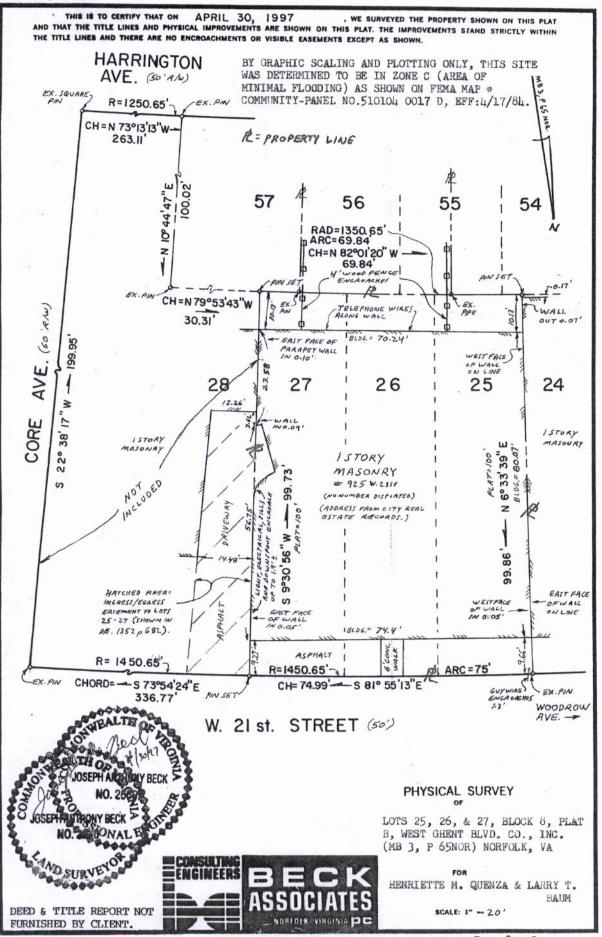
Daytime telephone number of owner (1) 537-7979 email: MIKE @ HMZINC, COM

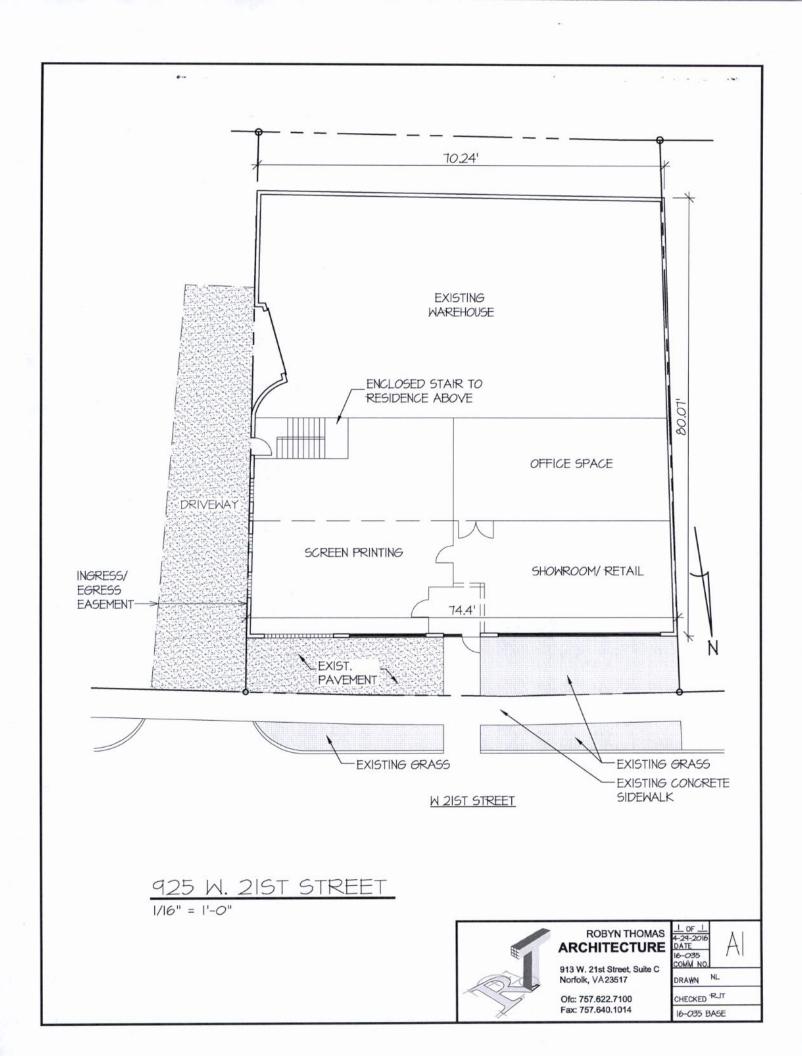
Special Exception Page 3

CIVIC LEAGUE INFORMATION Civic League contact: Emily BARKNES GOL TOO ENRIGHT GBY Date(s) contacted: 42716 Ward/Super Ward information: REQUIRED ATTACHMENTS: ✓ Required application fee, \$355.00 (if check, make payable to the City of Norfolk). Application fee includes a non-refundable \$5 technology surcharge. ✓ One 8½ x 14 inch or 11 x 17 inch copy of a physical survey, drawn to scale and showing site conditions and improvements (including portions of the right-of-way to the curb line): Existing and proposed building structures Driveways Parking Landscaping Property lines (see attached example) ✓ One 8 ½ x 14 inch or 11 x 17 inch copy of a conceptual site plan drawn to scale and showing all proposed site improvements, landscaping, drive aisles and parking with dimensions, and proposed changes to parcel/property lines (including lease lines) if applicable. CERTIFICATION: I hereby submit this complete application and certify the information contained herein is true and accurate to the best of my knowledge: Print name: HENRIETTE QUENZASign: HY (Property Owner) Print name: HENRIETTE QUENZA Sign: MQueya 41 27, 16 ONLY NEEDED IF APPLICABLE:

DEPARTMENT OF CITY PLANNING

Hamas Sign:





Simons, Matthew

From:

Straley, Matthew

Sent:

Wednesday, May 11, 2016 11:41 AM

To:

'Emily Birknes'; 'info@ghentva.org'; 'ted@nusbauminsurance.com'

Cc:

Whibley, Terry; Winn, Barclay; Wilson, Denise; Simons, Matthew

Subject:

new Planning Commission applications - 925 W 21st St

Attachments:

Quenza_rezoning.pdf; Quenza_special_exception.pdf

Ms. Birkness and Mr. Enright,

Attached please find the following applications at 925 W. 21st Street:

- a. Change of zoning from I-1 (Limited Industrial) district to conditional C-2 (Corridor Commercial) district and Pedestrian Commercial Overlay District 21st Street (PCO-21st).
- b. Special exception for mixed uses.

The purpose of this request is to allow the existing warehouse building to add a retail and office suite along W. 21st Street and bring the existing nonconforming dwelling unit on the second floor into conformity.

The item is tentatively scheduled for the June 23, 2016 Planning Commission public hearing.

Staff contact: Matt Simons at (757) 664-4750, matthew.simons@norfolk.gov

Thank You.

Matthew Straley
GIS Technician II



Connect with us: www.norfolk.gov

Simons, Matthew

From: Nathaniel McCormick <nmccormick@nrha.us>

Sent: Friday, June 24, 2016 9:29 AM

To: Homewood, George; Pollock, Susan; Simons, Matthew; Straley, Matthew

Cc: Emily Birknes (Emily@ghentva.org)

Subject: City Planning Commission - Ghent Neighborhood League Comments

Dear Mr., Homewood:

The purpose of this letter is to provide comments from the Ghent Neighborhood League (GNL) regarding two projects on the current City Planning Commission agenda and one project previously presented at the April and May CPC meetings.

The owner of the property at 925 West 21st Street made a presentation to the GNL at our regular meeting on June 16 regarding the proposed rezoning. Discussion raised no concerns among membership and GNL has no objection to this application.

On May 27, Claus Ihlemann and his architect Robyn Thomas offered a tour of his property at 2202 Llewellyn Avenue to discuss his proposed project. Three GNL Board members attended and discussed the project at the June 16 general membership meeting. Since it appears parking for this larger project will be able to be accommodated on (or adjacent to) the site, the discussion raised no concerns among membership. GNL supports the current rezoning application but would like to be kept apprised of design details as the project develops.

Finally, GNL had a representative from The Monument Companies make a presentation at the June 16 meeting regarding their project at 200-210 East 22nd Street. Again, as it appears there is adequate on-site parking to accommodate the proposed residential units, GNL has no objection to the project.

Thank you for your consideration of this input.

Respectfully,

Nat McCormick

Ghent Neighborhood League

Project Review Committee Chairman